

AN ORDINANCE 2016-08-11-0590

**ADOPTING THE SA TOMORROW COMPREHENSIVE PLAN, MULTIMODAL TRANSPORTATION PLAN, AND SUSTAINABILITY PLAN AS COMPONENTS OF THE SAN ANTONIO MASTER PLAN, AND DIRECTING CITY STAFF TO BEGIN IMPLEMENTATION OF THE SA TOMORROW PLANS.**

\* \* \* \* \*

**WHEREAS**, the City Council initiated a comprehensive community-based planning process to update the City's existing Comprehensive Plan to help meet the changing goals and needs of San Antonio residents; and

**WHEREAS**, SA Tomorrow develops a long range plan for development of the City of San Antonio through three coordinated plans consisting of the Comprehensive Plan, Multimodal Transportation Plan, and Sustainability Plan, all elements of the Master Plan of the City; and

**WHEREAS**, the City Council adopted the Transportation Plan that included the Major Thoroughfare Plan as a component of the City's Master Plan on September 21, 1978, by Ordinance 49818; and

**WHEREAS**, the City Council adopted the Master Plan Policies for the City on May 29, 1997, by Ordinance 86100; and

**WHEREAS**, the City Council adopted the Comprehensive Planning Program on December 10, 2009, by Ordinance 2009-12-10-1041; and

**WHEREAS**, the City Council adopted the "Mission Verde" Sustainability Strategy on February 4, 2010, by Resolution 2010-02-04-0007R; and

**WHEREAS**, the City Council adopted the Annexation Policy on February 14, 2013, by Ordinance 2013-02-14-0108; and

**WHEREAS**, SA2020 provides a community vision that was developed through public forums in 2010, and the SA2020 Report issued in March 2011 became the starting point for the larger, long-range, strategic planning process within the City organization; and

**WHEREAS**, the City Council prioritized support of strategic planning programs to create a balanced comprehensive growth strategy, including updating the City's Comprehensive Plan and Transportation Plan, during the June 6, 2012 and June 25, 2013 Goal Setting Sessions;

**WHEREAS**, the City created the SA Tomorrow planning initiative, integrating the Comprehensive, Transportation, and Sustainability planning programs, ensuring compatibility across planning efforts and enhancing opportunities for implementation of the resulting documents' goals and policies; and

**WHEREAS**, an oversight structure for SA Tomorrow was created to help inform and develop the SA Tomorrow plans, with more than 300 members including community residents, as well as representatives from neighborhood associations, industry groups, academia and student groups, private organizations, regional utility and transportation agencies, public service organizations, and City and County officials; and

**WHEREAS**, the oversight structure included the City Council Comprehensive Planning Committee, Planning Commission, Steering Committees, Advisory Groups, Working Groups, Focus Groups, and the Citizen Planning Institute and these groups met approximately 113 times throughout the SA Tomorrow planning process; and

**WHEREAS**, the Planning Commission and the oversight groups and committees worked with City staff and consultant teams to develop specific goals and policies that expand upon the SA2020 Vision; and

**WHEREAS**, the Department of Planning & Community Development, the Department of Transportation & Capital Improvements, and the Office of Sustainability hosted or participated in approximately 200 open houses, community meetings, stakeholder meetings, and other public forums in order to receive input from the community on the proposed goals, policies, and other building blocks of the SA Tomorrow plans; and

**WHEREAS**, the SA Tomorrow interactive website was used to make planning studies, calendar of events, and draft plan documents available to the public throughout the planning process; and

**WHEREAS**, the community provided additional input through social media, online surveys, and survey/comment cards posted at libraries and senior centers; and

**WHEREAS**, the draft Comprehensive Plan, Multimodal Transportation Plan, and Sustainability Plan documents have been available to the public and to City officials since May 2, 2016; and

**WHEREAS**, the Planning Commission and City Council have been briefed on the draft documents, have held work sessions to identify needed edits, and have considered public comments and proposed changes to the draft documents; and

**WHEREAS**, the Planning Commission held a public hearing on July 27, 2016 in order to receive public input on the SA Tomorrow plans; and

**WHEREAS**, the Planning Commission adopted the SA Tomorrow Comprehensive Plan, Multimodal Transportation Plan, and Sustainability Plan on July 27, 2016, with revisions to each of the three plans; and

**WHEREAS**, the City Manager has submitted the SA Tomorrow Comprehensive Plan, Multimodal Transportation Plan, and Sustainability Plan to City Council and;

**WHEREAS**, City Council held two public hearings on August 3, 2016 and August 4, 2016 to receive public input on the SA Tomorrow Comprehensive Plan, Multimodal Transportation Plan, and Sustainability Plan; **NOW THEREFORE**,

**BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF SAN ANTONIO:**

**SECTION 1.** City Council finds that:

- A. That the Texas Local Government Code Chapter 213 authorizes municipalities to adopt a comprehensive plan for the long range development of the City.
- B. It is imperative to plan for growth and economic development that is compatible with the community's vision of the future, providing benefits to all current and future residents.
- C. The SA Tomorrow Comprehensive Plan, Multimodal Transportation Plan, and Sustainability Plan were developed with extensive community involvement.
- D. The SA Tomorrow Comprehensive Plan, Multimodal Transportation Plan, and Sustainability Plan promote sound development as well as public health, safety and welfare.

**SECTION 2.** City Council hereby adopts the SA Tomorrow Plans consisting of: the Comprehensive Plan, the Multimodal Transportation Plan, and the Sustainability Plan, all components of the City's Master Plan.

**SECTION 3.** The SA Tomorrow Comprehensive Plan is attached as **Attachment "A"** and made a part hereof and incorporated herein for all purposes.

**SECTION 4.** The SA Tomorrow Multimodal Transportation Plan is attached as **Attachment "B"** and made a part hereof and incorporated herein for all purposes.

**SECTION 5.** The SA Tomorrow Sustainability Plan is attached as **Attachment "C"** and made a part hereof and incorporated herein for all purposes.

**SECTION 6.** City Council directs staff to initiate an amendment to Chapter 35, Unified Development Code, of the City Code of San Antonio, Texas to update references to the City's Master Plan.

**SECTION 7.** Pursuant to Texas Local Government Code Chapter 213, City Council directs City staff to implement the three components of SA Tomorrow to coordinate and guide establishment of development regulations for the long-range development of the City that will promote the public health, safety and welfare for all current and future residents of the City of San Antonio.

**SECTION 8.** The Comprehensive Planning Program, adopted December 10, 2009, by Ordinance 2009-12-10-1041, is hereby superseded by Chapter 17 of the SA Tomorrow Comprehensive Plan.

SG  
08/11/2016  
# 4A, 4B, 4 C Amended

**SECTION 9.** The 2013 Annexation Policy, adopted February 14, 2013, by Ordinance 2013-02-14-0108, is hereby superseded by the Annexation Policy, Program, and Plan which is attached as **Attachment "D"** and made a part hereof and incorporated herein for all purposes.

**SECTION 10.** This ordinance shall be effective immediately upon passage by eight or more affirmative votes; otherwise, it shall be effective on the tenth day after passage.

**PASSED AND APPROVED** this 11<sup>th</sup> day of August 2016.

*Ivy R. Taylor*  
M A Y O R  
Ivy R. Taylor

**ATTEST:**

*Leticia M. Vacek*  
Leticia M. Vacek, City Clerk

**APPROVED AS TO FORM:**

*Deacon Dunn*  
for City Attorney

<b>Agenda Item:</b>	4						
<b>Date:</b>	08/11/2016						
<b>Time:</b>	11:15:53 AM						
<b>Vote Type:</b>	Other: Amendment by CCM Gallagher						
<b>Description:</b>	A Public Hearing and consideration of an Ordinance adopting the following components of the San Antonio Master Plan: [Peter Zanoni, Deputy City Manager; Bridgett White, Interim Director, Planning and Community Development; Terry Bellamy, Assistant Director, Transportation and Capital Improvements; Doug Melnick, Chief Sustainability Officer] A. SA Tomorrow Comprehensive Plan; B. SA Tomorrow Multimodal Transportation Plan; and C. SA Tomorrow Sustainability Plan.						
<b>Result:</b>	Passed						
Voter	Group	Not Present	Yea	Nay	Abstain	Motion	Second
Ivy R. Taylor	Mayor		x				
Roberto C. Treviño	District 1		x				
Alan Warrick	District 2		x				x
Rebecca Viagran	District 3		x				
Rey Saldaña	District 4		x				
Shirley Gonzales	District 5		x				
Ray Lopez	District 6		x				
Cris Medina	District 7		x				
Ron Nirenberg	District 8			x			
Joe Krier	District 9		x				
Michael Gallagher	District 10		x			x	

<b>Agenda Item:</b>	4						
<b>Date:</b>	08/11/2016						
<b>Time:</b>	11:16:10 AM						
<b>Vote Type:</b>	Other: Amendment by CCM Trevino						
<b>Description:</b>	A Public Hearing and consideration of an Ordinance adopting the following components of the San Antonio Master Plan: [Peter Zanoni, Deputy City Manager; Bridgett White, Interim Director, Planning and Community Development; Terry Bellamy, Assistant Director, Transportation and Capital Improvements; Doug Melnick, Chief Sustainability Officer] A. SA Tomorrow Comprehensive Plan; B. SA Tomorrow Multimodal Transportation Plan; and C. SA Tomorrow Sustainability Plan.						
<b>Result:</b>	Passed						
<b>Voter</b>	<b>Group</b>	<b>Not Present</b>	<b>Yea</b>	<b>Nay</b>	<b>Abstain</b>	<b>Motion</b>	<b>Second</b>
Ivy R. Taylor	Mayor		x				
Roberto C. Treviño	District 1		x			x	
Alan Warrick	District 2		x				
Rebecca Viagran	District 3		x				
Rey Saldaña	District 4		x				
Shirley Gonzales	District 5		x				
Ray Lopez	District 6		x				x
Cris Medina	District 7		x				
Ron Nirenberg	District 8		x				
Joe Krier	District 9		x				
Michael Gallagher	District 10		x				

<b>Agenda Item:</b>	<b>4</b>						
<b>Date:</b>	08/11/2016						
<b>Time:</b>	11:27:00 AM						
<b>Vote Type:</b>	Other: Amendment by CCM Nirenberg						
<b>Description:</b>	A Public Hearing and consideration of an Ordinance adopting the following components of the San Antonio Master Plan: [Peter Zanoni, Deputy City Manager; Bridgett White, Interim Director, Planning and Community Development; Terry Bellamy, Assistant Director, Transportation and Capital Improvements; Doug Melnick, Chief Sustainability Officer] A. SA Tomorrow Comprehensive Plan; B. SA Tomorrow Multimodal Transportation Plan; and C. SA Tomorrow Sustainability Plan.						
<b>Result:</b>	Failed						
Voter	Group	Not Present	Yea	Nay	Abstain	Motion	Second
Ivy R. Taylor	Mayor			x			
Roberto C. Treviño	District 1		x				x
Alan Warrick	District 2			x			
Rebecca Viagran	District 3			x			
Rey Saldaña	District 4		x				
Shirley Gonzales	District 5		x				
Ray Lopez	District 6			x			
Cris Medina	District 7			x			
Ron Nirenberg	District 8		x			x	
Joe Krier	District 9			x			
Michael Gallagher	District 10			x			

<b>Agenda Item:</b>	<b>4</b>						
<b>Date:</b>	08/11/2016						
<b>Time:</b>	11:27:23 AM						
<b>Vote Type:</b>	Other: A. Comprehensive Plan						
<b>Description:</b>	A Public Hearing and consideration of an Ordinance adopting the following components of the San Antonio Master Plan: [Peter Zanoni, Deputy City Manager; Bridgett White, Interim Director, Planning and Community Development; Terry Bellamy, Assistant Director, Transportation and Capital Improvements; Doug Melnick, Chief Sustainability Officer] A. SA Tomorrow Comprehensive Plan; B. SA Tomorrow Multimodal Transportation Plan; and C. SA Tomorrow Sustainability Plan.						
<b>Result:</b>	Passed						
Voter	Group	Not Present	Yea	Nay	Abstain	Motion	Second
Ivy R. Taylor	Mayor		x				
Roberto C. Treviño	District 1		x				
Alan Warrick	District 2		x			x	
Rebecca Viagran	District 3		x				
Rey Saldaña	District 4			x			
Shirley Gonzales	District 5		x				
Ray Lopez	District 6		x				x
Cris Medina	District 7		x				
Ron Nirenberg	District 8		x				
Joe Krier	District 9		x				
Michael Gallagher	District 10		x				

<b>Agenda Item:</b>	4						
<b>Date:</b>	08/11/2016						
<b>Time:</b>	11:58:19 AM						
<b>Vote Type:</b>	Other: B. Amendment By CCM Nirenberg						
<b>Description:</b>	A Public Hearing and consideration of an Ordinance adopting the following components of the San Antonio Master Plan: [Peter Zanoni, Deputy City Manager; Bridgett White, Interim Director, Planning and Community Development; Terry Bellamy, Assistant Director, Transportation and Capital Improvements; Doug Melnick, Chief Sustainability Officer] A. SA Tomorrow Comprehensive Plan; B. SA Tomorrow Multimodal Transportation Plan; and C. SA Tomorrow Sustainability Plan.						
<b>Result:</b>	Failed						
<b>Voter</b>	<b>Group</b>	<b>Not Present</b>	<b>Yea</b>	<b>Nay</b>	<b>Abstain</b>	<b>Motion</b>	<b>Second</b>
Ivy R. Taylor	Mayor			x			
Roberto C. Treviño	District 1		x				
Alan Warrick	District 2			x			
Rebecca Viagran	District 3			x			
Rey Saldaña	District 4		x				x
Shirley Gonzales	District 5		x				
Ray Lopez	District 6			x			
Cris Medina	District 7			x			
Ron Nirenberg	District 8		x			x	
Joe Krier	District 9			x			
Michael Gallagher	District 10			x			

<b>Agenda Item:</b>	4						
<b>Date:</b>	08/11/2016						
<b>Time:</b>	12:00:16 PM						
<b>Vote Type:</b>	Other: B. Amendment By CCM Viagran						
<b>Description:</b>	A Public Hearing and consideration of an Ordinance adopting the following components of the San Antonio Master Plan: [Peter Zanoni, Deputy City Manager; Bridgett White, Interim Director, Planning and Community Development; Terry Bellamy, Assistant Director, Transportation and Capital Improvements; Doug Melnick, Chief Sustainability Officer] A. SA Tomorrow Comprehensive Plan; B. SA Tomorrow Multimodal Transportation Plan; and C. SA Tomorrow Sustainability Plan.						
<b>Result:</b>	Passed						
Voter	Group	Not Present	Yea	Nay	Abstain	Motion	Second
Ivy R. Taylor	Mayor		x				
Roberto C. Treviño	District 1		x				
Alan Warrick	District 2		x				
Rebecca Viagran	District 3		x			x	
Rey Saldaña	District 4		x				
Shirley Gonzales	District 5		x				
Ray Lopez	District 6		x				
Cris Medina	District 7		x				x
Ron Nirenberg	District 8		x				
Joe Krier	District 9		x				
Michael Gallagher	District 10		x				

<b>Agenda Item:</b>	4						
<b>Date:</b>	08/11/2016						
<b>Time:</b>	12:00:37 PM						
<b>Vote Type:</b>	Other: B.						
<b>Description:</b>	A Public Hearing and consideration of an Ordinance adopting the following components of the San Antonio Master Plan: [Peter Zanoni, Deputy City Manager; Bridgett White, Interim Director, Planning and Community Development; Terry Bellamy, Assistant Director, Transportation and Capital Improvements; Doug Melnick, Chief Sustainability Officer] A. SA Tomorrow Comprehensive Plan; B. SA Tomorrow Multimodal Transportation Plan; and C. SA Tomorrow Sustainability Plan.						
<b>Result:</b>	Passed						
Voter	Group	Not Present	Yea	Nay	Abstain	Motion	Second
Ivy R. Taylor	Mayor		x				
Roberto C. Treviño	District 1		x				x
Alan Warrick	District 2		x				
Rebecca Viagran	District 3		x				
Rey Saldaña	District 4		x				
Shirley Gonzales	District 5		x				
Ray Lopez	District 6		x			x	
Cris Medina	District 7		x				
Ron Nirenberg	District 8		x				
Joe Krier	District 9		x				
Michael Gallagher	District 10		x				

<b>Agenda Item:</b>	4						
<b>Date:</b>	08/11/2016						
<b>Time:</b>	12:08:05 PM						
<b>Vote Type:</b>	Other: C. Amendment By CCM Trevino						
<b>Description:</b>	A Public Hearing and consideration of an Ordinance adopting the following components of the San Antonio Master Plan: [Peter Zanoni, Deputy City Manager; Bridgett White, Interim Director, Planning and Community Development; Terry Bellamy, Assistant Director, Transportation and Capital Improvements; Doug Melnick, Chief Sustainability Officer] A. SA Tomorrow Comprehensive Plan; B. SA Tomorrow Multimodal Transportation Plan; and C. SA Tomorrow Sustainability Plan.						
<b>Result:</b>	Passed						
Voter	Group	Not Present	Yea	Nay	Abstain	Motion	Second
Ivy R. Taylor	Mayor		x				
Roberto C. Treviño	District 1		x			x	
Alan Warrick	District 2		x				x
Rebecca Viagran	District 3		x				
Rey Saldaña	District 4		x				
Shirley Gonzales	District 5		x				
Ray Lopez	District 6		x				
Cris Medina	District 7		x				
Ron Nirenberg	District 8		x				
Joe Krier	District 9		x				
Michael Gallagher	District 10		x				

<b>Agenda Item:</b>	4						
<b>Date:</b>	08/11/2016						
<b>Time:</b>	12:08:20 PM						
<b>Vote Type:</b>	Other: C. Sustainability Plan						
<b>Description:</b>	A Public Hearing and consideration of an Ordinance adopting the following components of the San Antonio Master Plan: [Peter Zanoni, Deputy City Manager; Bridgett White, Interim Director, Planning and Community Development; Terry Bellamy, Assistant Director, Transportation and Capital Improvements; Doug Melnick, Chief Sustainability Officer] A. SA Tomorrow Comprehensive Plan; B. SA Tomorrow Multimodal Transportation Plan; and C. SA Tomorrow Sustainability Plan.						
<b>Result:</b>	Passed						
Voter	Group	Not Present	Yea	Nay	Abstain	Motion	Second
Ivy R. Taylor	Mayor		x				
Roberto C. Treviño	District 1		x				x
Alan Warrick	District 2		x				
Rebecca Viagran	District 3		x				
Rey Saldaña	District 4		x				
Shirley Gonzales	District 5		x				
Ray Lopez	District 6		x				
Cris Medina	District 7		x				
Ron Nirenberg	District 8		x			x	
Joe Krier	District 9		x				
Michael Gallagher	District 10		x				

file w/SA  
Comprehensive Plan



## CITY OF SAN ANTONIO

August 2, 2016

RON NIRENBERG  
OFFICE OF CITY COUNCILMAN  
DISTRICT 8

Dear Colleagues,

Next week, we will be voting on the SA Tomorrow Comprehensive, Multimodal and Sustainability Plans. After nearly two years in development, we have finally arrived at Council adoption of a policy framework that will guide the next 25 years of growth in San Antonio. I am excited to be here, after these many months of thoughtful discussion, critical research and public scrutiny. A founding principle of SA Tomorrow is sustainability: economic, environmental and quality of life. To accomplish that, the plan calls for periodic evaluation and updates of – if necessary – policies that protect long term water security and our military missions, two of our most critical economic assets.

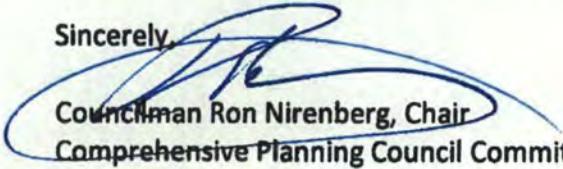
So I was surprised – as were many of the staff, consultants and stakeholders who had been part of the development process over the last two years – that, by a 5-4 vote last week, Planning Commission members recommended the removal of fundamental components of the Sustainability Plan. Not only did those members fail to provide an explanation, their action negated the work and recommendations of countless members of the public, technical experts and the military community.

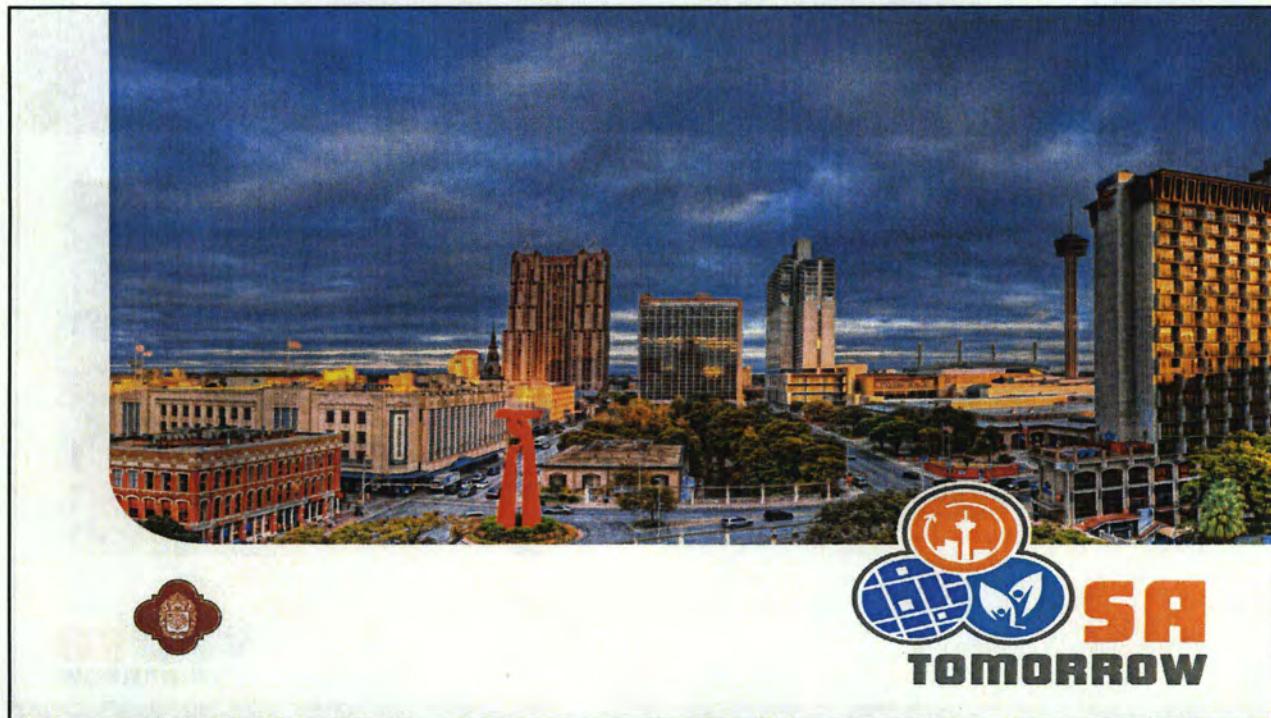
Policies that protect the Edwards Aquifer and limit light pollution, particularly around our military bases like Camp Bullis, are vital to our city's economic health. These policies should be considered, reviewed and updated as necessary to protect those community interests. The Federal Reserve Bank of Dallas cited water scarcity as the primary challenge facing the Texas economy. While employing thousands of San Antonio families, it is estimated that Joint-Base San Antonio – a national defense priority – contributes \$48.7 billion to the Texas economy.

Protecting our military institutions and our water supply is in the economic interest of every San Antonian now and in the future, so ensuring that related policies are considered in the SA Tomorrow Plan isn't just good policy — it's smart planning.

I strongly urge you to reject the suggestion by some members of the Planning Commission, and let's restore consideration of impervious cover and Dark Skies policies in the SA Tomorrow plan. Thank you for your consideration on these issues and I know several of you have already expressed support. Please don't hesitate to reach out to me with any questions or comments.

Sincerely,

  
Councilman Ron Nirenberg, Chair  
Comprehensive Planning Council Committee



## SA Tomorrow: 3 Plans

The image displays three separate documents from the SA Tomorrow planning effort. On the left is the "CITY OF SAN ANTONIO Comprehensive Plan" document, which features a collage of images including a bridge, a factory, a person working, and a cityscape. In the center is the "SA TOMORROW Comprehensive Plan" document, which also features a collage of images including a woman and a child, a bus, and a person working. On the right is the "City of San Antonio Sustainability Plan" document, which features a collage of images including a bridge, a park, and a person working. All three documents include the SA Tomorrow logo and the text "SA TOMORROW Comprehensive Plan" or "City of San Antonio Sustainability Plan".

2

1

## Amendments requested by City Council

25 proposed amendments

- Comprehensive Plan – 14
- Multimodal Plan – 9
- Sustainability Plan – 2

Amendments presented from the  
Mayor, Councilman Trevino and  
Councilman Nirenberg



3

## Amendments requested by City Council

### ***General***

- Background text clarifications related to SAWS water supply diversification

### ***Policies***

- Growth & City Form:
  - Transitions between residential areas and higher density development
  - Incorporation of neighborhood plans into Sub-Area Plans
  - Inclusion of “regulations” and “incentives”
  - Edwards Aquifer water quality protection
- Community Health & Wellness:
  - Tree Preservation Ordinance, Edwards Aquifer water quality protection
- Natural Resources & Environmental Sustainability:
  - Tree Preservation Ordinance, Edwards Aquifer water quality protection

4

## Amendments requested by City Council

### Restoring items related to:

- Construction of collectors by developers
- Provision of ADA compliant infrastructure when a pedestrian way is built or altered
- Sidewalk and buffer recommended standards for arterial roadways, downtown, and transit oriented development
- Transit supportive development zoning and incentives
- Development requirements to mitigate traffic impacts in areas where growth is not supported
- UDC updates to reflect changes in Major Thoroughfare Plan

5



## Amendments requested by City Council

### Strategy revisions:

- Dark Sky Ordinance:
  - Include a broad stakeholder process in consideration of updating the Dark Sky Ordinance
- Impervious cover:
  - Include a stakeholder process and science-based study in considering an update to the impervious cover standards

6



## SA Tomorrow: 3 Plans

The image shows three overlapping documents from the SA Tomorrow initiative:

- SA TOMORROW comprehensive plan**: A white document with a red header. It features a collage of images including a bridge, a factory, a park, and a city skyline. Below the collage, the text "CITY OF SAN ANTONIO Comprehensive Plan" is written. At the bottom, there are three small icons: a person, a car, and a building.
- SA TOMORROW mobility plan**: A blue document with a white header. It features a collage of images including two people, a bus, and a group of children. Below the collage, the text "SA TOMORROW mobility plan" is written. At the bottom, there is a small red icon.
- City of San Antonio Sustainability Plan**: A white document with a blue header. It features a collage of images including a bridge, a park, a building, and a person. Below the collage, the text "City of San Antonio Sustainability Plan" is written. At the bottom, there is a small blue icon.

The number "7" is located in the bottom left corner of the slide.