HISTORIC AND DESIGN REVIEW COMMISSION

May 17, 2017

HDRC CASE NO: 2017-183 320 IDAHO ST **ADDRESS: LEGAL DESCRIPTION:** NCB 604 BLK 1 LOT E 8.8 FT OF 5 & W 25.42 FT OF 6 **ZONING:** AE-2 **CITY COUNCIL DIST.:** 2 Office of Historic Preservation **APPLICANT: OWNER:** David Mallev Finding of Historic Significance **TYPE OF WORK: REQUEST:**

The Office of Historic Preservation is requesting a finding of historic significance for the property at 320 Idaho St.

APPLICABLE CITATIONS:

Unified Development Code Sec. 35-606. - Designation Process for Historic Landmarks.

- (a) Authority. Requests for landmark designation may only be made by or with the concurrence of the property owner. In instances where a property owner does not consent to the landmark designation, the historic preservation officer shall request a resolution from city council to proceed with the designation process prior to any zoning commission hearing. Notwithstanding the foregoing, a request for landmark designation may be made and approved by the city council. To the extent that this subsection conflicts with any other provisions of this chapter, this paragraph shall control except for buildings, objects, sites, structures, or clusters heretofore designated as local landmarks or districts, National Register landmarks or districts, state historic landmarks or sites, or state archaeological landmarks or sites. Additionally, requests for designation shall be made on a form obtained from the city historic preservation officer through the office of historic preservation. Completed request forms shall be returned to the office of historic preservation for processing. All buildings, objects, sites, structures, or clusters heretofore designated historic landmarks under any pre-existing ordinance of the City of San Antonio shall be accorded the protection of properties designated historic landmarks under this chapter and shall continue to bear the words "historic, exceptional" (HE) or "historic, significant" (HS) in their zoning designation.
- (b) Designation of Historic Landmarks.
 - (1) Initiation. Any person, the historic and design review commission, zoning commission, the historic preservation officer, or the city council may initiate a historic landmark designation by filing an application with the historic preservation officer. Requests for designation shall be made on a form obtained from the city historic preservation officer. Completed request forms shall be returned to the office of historic preservation for processing. Owner consent for historic landmark designation shall be required unless a city council resolution to proceed with the designation has been approved. Additionally, owners may submit with the application a written description and photographs or other visual material of any buildings or structures that they wish to be considered for designation as non-contributing to the historic landmark.

Unified Development Code Sec. 35-607. - Designation Criteria for Historic Districts and Landmarks.

- (a) Process for Considering Designation of Historic Districts and Landmarks. Historic districts and landmarks shall be evaluated for designation using the criteria listed in subsection (b) and the criteria applied to evaluate properties for inclusion in the National Register. In order to be eligible for historic landmark designation, properties shall meet at least three (3) of the criteria listed. Historic districts shall consist of at least two (2) or more structures within a legally defined boundary that meet at least three (3) of the criteria. Additionally, all designated landmarks and districts shall demonstrate clear delineation of the legal boundaries of such designated resources.
- (b) Criteria For Evaluation.

1. Its value as a visible or archeological reminder of the cultural heritage of the community, or national event;

2. Its location as a site of a significant local, county, state, or national event;

3. Its identification with a person or persons who significantly contributed to the development of the community, county, state, or nation;

4. Its identification as the work of a master builder, designer, architect, or landscape architect whose individual work has influenced the development of the community, county, state, or nation;

5. Its embodiment of distinguishing characteristics of an architectural style valuable for the study of a period, type, method of construction, or use of indigenous materials;

6. Its historical, architectural or cultural character as a particularly fine or unique example of a utilitarian structure, including, but not limited to, bridges, acequias, gas stations, transportation shelters, or other commercial structures; 7. Its unique location or singular physical characteristics that make it an established or familiar visual feature;

8. Its historical, architectural, or cultural integrity of location, design, materials, and workmanship;

9. Its character as a geographically definable area possessing a significant concentration, linkage, or continuity of historically, architecturally or culturally significant sites, buildings, objects or structures united by past events or aesthetically by plan or physical development;

10. Its character as an established and geographically definable neighborhood, united by culture, architectural style or physical plan and development;

11. It is distinctive in character, interest or value; strongly exemplifies the cultural, economic, social, ethnic or historical heritage of San Antonio, Texas or the United States;

12. It is an important example of a particular architectural type or specimen;

13. It bears an important and significant relationship to other distinctive structures, sites, or areas, either as an important collection of properties or architectural style or craftsmanship with few intrusions, or by contributing to the overall character of the area according to the plan based on architectural, historic or cultural motif;

14. It possesses significant archeological value that has produced or is likely to produce data affecting theories of historic or prehistoric interest;

15. It represents a resource, whether natural or man-made, which greatly contributes to the character or image of a defined neighborhood or community area; or

16. It is designated as a Recorded Texas Historic Landmark or State Archeological Landmark, or is included on the National Register of Historic Places.

FINDINGS:

- a. The property at 320 Idaho is a two bay, wood frame shotgun house built in 1892. The applicant is requesting a finding of historic significance.
- b. The property was built in 1852 by Frank J. Beitel for Thomas O. Foster. The structure has a front gable, with a symmetrical façade and a full length front porch with a shed roof. The shotgun house is a vernacular housing type that traces its cultural roots to West Africa and traveled with the salve trade first to the U.S.
 - UDC Section 35-607 (a) states that historic landmarks shall meet at least three of the designation criteria. The structure at 320 Idaho meets criteria 1, 4, 5, 8, and 12.
- c. Criterion 1, per UDC Sec. 35-607(b)(1), is that a structure has a value as a visible or archeological reminder of the cultural heritage of the community, or national event. This property is a reminder of the cultural heritage of San Antonio, particularly the influence of rail yard labor on neighborhood development and housing typologies.
- d. Criterion 4, per UDC Sec. 35-607(b)(4), is that a structure's identification as the work of a master builder, designer, architect, or landscape architect whose individual work has influenced the development of the community, county, state, or nation. This property is representative work of builder who influenced the city of San Antonio by establishing Beitel Lumber Company, which would eventually become one of the largest such businesses in the region.
- e. Criterion 5, per UDC Sec. 35-607(b)(5), is that a structure has embodiment of distinguishing characteristics of an architectural style valuable for the study of a period, type, method of construction, or use of indigenous materials. This property is an embodiment of distinguishing characteristics of an architectural style of a time period, specifically the shotgun house. In San Antonio, shotgun houses are commonly, though not exclusively, located near railroads and provided housing for laborers in the industry. The preservation of this vernacular style is a challenge nationwide, and this property is a representative example within the community.
- f. Criterion 8, per UDC Sec. 35-607(b)(8), is that a structure's historical, architectural, or cultural integrity of location, design, materials, and workmanship. This property is notable in its historical, architectural, and cultural integrity of location, design, and workmanship. Though modifications have been made over time by multiple

owners, the overall footprint is consistent with the 1896 Sanborn Insurance Map and the home retains several key elements of the style.

- g. Criterion 12, per UDC Sec. 35-607(b)(12), is the structure is an important example of a particular architectural type or specimen. This property is an important example of a shotgun house in San Antonio, which are increasingly threatened in part due to small size, old age, location in desirable neighborhoods, and lack of high-style architectural detailing.
- h. On February 3, 2017, the owner submitted a request for demolition to the Office of Historic Preservation. The owner does not support historic designation. If a Finding of Historic Significance is approved by the HDRC, the HDRC will become the applicant for the designation application before City Council. The Office of Historic Preservation shall process the application on behalf of the HDRC. City Council resolution to proceed with historic designation for the property is required before the property may be rezoned to include a historic zoning overlay. The owner is willing to contribute funds to the cost of moving the structure to another location for retention. OHP also supports relocation efforts as an alternative to demolition.
- i. The Designation & Demolition Committee met at the site on May 9, 2017. The members present commented on the decorative features evident in the gable, molding under the roof eaves. They also noted that the main structure is fairly intact with the exception of the missing siding, and the original form is evident. The members agreed that the structure is a unique shotgun form and is culturally significant because of the location.

RECOMMENDATION:

Staff recommends approval based on findings a through i.

CASE MANAGER:

Lauren Sage

CASE COMMENTS

• Per UDC Sec. 35-453, once the commission makes a recommendation for designation, property owners shall follow the historic and design review process before permits can be issued, until a final resolution from City Council. Written approval (a Certificate of Appropriateness) must be obtained for any exterior work.





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1. Its value as a visible or archeological reminder of the cultural heritage of the community, or national event;

4. Its identification as the work of a master builder, designer, architect, or landscape architect whose individual work has influenced the development of the community, county, state, or nation;

5. Its embodiment of distinguishing characteristics of an architectural style valuable for the study of a period, type, method of construction, or use of indigenous materials;

8. Its historical, architectural, or cultural integrity of location, design, materials, and workmanship;

12. It is an important example of a particular architectural type or specimen;

The property at 320 Idaho is a two bay, wood frame shotgun house built in 1892 by Frank J. Beitel for Thomas O. Foster. Mr. Foster, born in 1866 in Arkansas, worked at the rail yards and lived in the house with his wife Cynthia and his daughter Carrie Inez, born in 1892.¹¹ The Fosters lived in the house until c. 1905.¹¹ The property has also been addressed as 318 and 322 at various times. The structure has a front gable perpendicular to the street with a symmetrical façade balancing an entry door and double hung one-over-one window (not original). Its full length front porch features a shed roof and wooden supports. Its front gable has a single central vent and the roof material is standing seam metal. Horizontal wood siding covers the exterior of the home, although much of this material has been removed over the past several years. A rear addition to the home is somewhat reflective of the original footprint evident in the 1896 Sanborn Insurance Map, which does show a similar single story attached room in the rear. The adjacent house to the east was also originally constructed as a shotgun, although additions have resulted in a more Folk Victorian feel.

Shotguns in San Antonio

The shotgun house is a vernacular housing type that traces its cultural roots to West Africa and traveled with the slave trade first to the Caribbean and then to the Gulf Coast of the United States. Its simplistic form can be accentuated with a wide variety of architectural styles depending often on the influences of geography and contemporary tastes at the time of construction. In San Antonio, shotgun houses are commonly, though not exclusively, located in close proximity to railroads and provided housing for laborers associated with this industry. Preservation of vernacular housing types associated with the working class has been a challenge nationwide, and San Antonio is no exception – shotguns are increasingly threatened due in some part to their small size, old age, location in desirable neighborhoods, and lack of high-style architectural detailing.

Frank J. Beitel

Frank's parents, Joseph and Elizabeth, were both born in Eastern Europe and immigrated to Philadelphia. They brought the family to Galveston in 1838 and settled in Bexar County several years later. Frank and his brother Rudolph established the Beitel Lumber Company in 1873 in San Antonio, which would eventually become one of the largest such businesses in the region. In 1889, Frank opened a lumberyard in Kerrville, which was the last stop on the San Antonio & Aransas Pass railroad. Frank J. Beitel died in 1898 at the age of 59. Beitel Lumber Company was run by Frank's brother Albert and nephew Roy for years before it closed during the Depression.^{iv}

Mechanic's Lien from T.O. Foster to F. J. Beitel, 8 August 1892 (filed 15 August 1892), Bexar County, Texas, Volume F, pages 44-47. ⁱⁱ 1900 United States Census, Sheet 13, Enumeration District 108, Precinct 18, 7th Ward, San Antonio.

^{III} 1905 San Antonio City Directory.

^{iv} A Twentieth Century History of Southwest Texas, Illustrated, Volume 1, Lewis Publishing Company, 1907, pages 414-416.



44 of Sejal, personally came_A. B. Aller, Hamilton H. Ponny. and Orgenia B. Borney Anow to me to be the part Dous whose names are Subsesibed to the foregoing instrumuch in writing, and each acknowledged to me that they executed the Sound for the purposes and Consideral have there in Justinia, Und the Daid Ougerin B. Bonny wife of the Said Camiellin A. Bound, having been by mo examinad privily and apart spour her land husband and having the Same fully explained to her by my she the Daid Orginia B. Bonney, acknowledgel to me that the foregoing instrument of conting and comtrack wors her a ch and deed and their de clared that She had willingly liqued the Same for the purposes and Considerations therein up poressed, and the worked not to setia ch it. Given under my hand " Seal of Office, this the the day of August Ad 1892 Guild 289 b. H. Cliffond Notary Publes Becar boundy I for Whe state of Seyas I Thank M. Smith Cannets -Caunty of Befar Clerk of Said scounty do hereby Centify that the foregoing instrument of writing with its Cartificante of Authentisation was filed for registintion in my office on the 8" day of Jugurt A DI 1892 at 5 7/4 O'cluck 9. Un! and duly recorded ow the 15th day of Quanch A. R. 189 & al 8/2 0. Cluck a Mu in records of M. J. B. J. of David County in book Volume I. on pages 40 - 44 the listing Whereof Witness my hand and Official deal at office this 15 day of Jugust 1892. feals Thad Mr. Imile baunty black Befar bounty ligas By John Stoppenbedt lefenty J. O. Foster and Wife 'hu. t. B. L. to' A.J. Britel This Agreement batween I'g Beitel of the first part and T. N. Faster and la & Fister wife of David 9.0 Froly parties of the decond parties entered into on this

45 the 8 it day of August 1892 Witnesseld: That the faid-I. J. Deile agrees, at the seguest of the sound Second Parties to furnish them, at its foir Cash Value, the material necces Samp to be used in Constructing, on the herinafter described property buch improvements as hear be designated by the Daid Second Parties, and we I. O. Anoter and le. O. Proter the Said Second Parties, in Consideration of Said Matriald being to furnished, agree to pay said first party the sen. Somable Cash Value of the Materials so used in constructing improvements on our homestead. Situated in Daw Outoms -By ar barnity , Jugar, and the said first Party is hereby de clared to have a Mechanic's and Builde's Lin, ou the improvements so made, and the land or late on which the same is Situated, to Secure the payment of the Marry to become due for Said material Anid land is more particularly described as follows all that Certain tract or parcel of land lying and ting in the bill of Dan Quetonis, and more fortenlarly described and knows as west half of los me (b) Six in Block A, Original bily Sob Nº (8) Dight, Having a frontage of 26 04/2 ft ou clarko Street and summing back to a depth of 94 100 ft Bounded on the north by said Idaho Street ou the South by Sat (14) Santun On the Cast by Cast half of Suid Sol Nº (6) Sig and, on the West by Sot nº (5) Five -4. J. Beitel 9.0 Fister Mus la 6. Froster The State of Texas Curnety of Beyer Before me the Andersigned author. rilij pensonally appeared 9. O. Foster whole name appears to the foregoing instruments of worting, and acknowledged that he had Signed and delivered the same for the uses purposes and considerations therein Contained and at length set for the Ukso, at the Same time and place, personally, appared b. G. Foster wife of the

46 Said ? O. Foster parties to the foregoing clustument of writing hearing date the 8th day of thegerst 1892 and having been " examined by me privily and apart from her husband, and having the Same fully explained to her She, the Said lo. & Foster acknowledged the Some to be her ach and deed, and declaned that the had willing by Signed, Sealed and delivered the Dame, and the wished not to retract it. To Centify which I hereby Sign my norme and affig my Scul, this 8th day of August A \$ 1092 Leaf D. Merenzenberger Kolung Public. Saw Yutomi, Jugas, Jugast 8" 1892 Received of O. J. Deitel materials used in Constructing imfor ments in accordance with the foregoing boutack to the amount of \$ 230 = Chos Hundred and Thinky Ust. land in Consideration of which we , or either of us promise to pay to the Said A. Butil or Order the Sun of theo Renobed and Thirty clothand on or before the 8" day of August 1893 with interest at the rate of 10 per Cent fer annew, to secure the payment of which the Anid J. J. Brital is hereby declared to have a mechamich and Buddis Lew on the Land and improvements there as clearsibled and provided for in the forego ing Contract until prid, as condenced by a promisory note of ever date herewill, and forming a hart of this Contract and lien high trable and purjable at the Office of J. J. Beitel with two per Cent for attorney's feer if Collected by law. 9. O. Frater \$ 230. 100 Nero le. a. Fister She State of Sugar County of Byjor I Shad W. Smith, County clerk of Said Current do hereby Centify that the forigoing instrument of . Writing. with its Contifecate of Que then to contini was filed for segistration in my office on the 9th day of August Add. 1892. at 12 O'click - W, and duly recorded on the 15 th day of August A. H. 10925 at y D'drek. P. M.-

in the records of her + B. L. of Anie County, in book Volume F" ow huges 44 - 44 chitestimony where of svilices my hand and Official Seal, at Office this 15th day of august 1092. find thad might burnity black Buyar burnity Piyas By John Staffanker Aleputy. With Wilke + wife " " W. + B. L. to" B. Barmans Ir milan The state of Jepas | This contract and agreement -County of Byor made and entired into this 9th dag of August a. D. 1892 by und between Bernhardt Gaerman and company a firm Composed of Berry hardt Brennan and William heartaum, parties of the First Part_and William Mr. Wilke and his wife hime Wilke parties of the Second Part all of Beyor County Witnessester: The Said parties of the Cupas .____ First Part Bernhardh Brennan and Company herely agree and bind themselves to build and construct for the Said Williams Mr. Willar and his wife Mina Willa a certain one storing Frame building to be used as a Unelling, The building Shall be erected and completed in a condance with plans of Dame charmer by the architect Quil Behrens which plans are hereby referred to "I made a point of this contract and in a coordance with the Specifications of the work dated fully 26 1892 which Speci fications are hereby referred to and made a part of this Contract_ Said House to be heilt upon a centarie tract of land Situated in the city of Saw Autom's Beyor County Deepas and being a part of Sot hunder one and hum. ber Orro of Block Murricher Six (6) of alamo City, or the Nest fide of Inglor Street as sub divided by Me bellaw, Martin and Spreet, Said teach or parcel of land beginning at a print on the West line of Paylor Street, Servery Server and 10 (77 10) feel Southund from the intersection of Jaylor and Frusthe Street for the harthe Cush Corner of this Sol, Thenew at sight angles to Jaylor Street

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CITY OF SAN ANTONIO OFFICE OF HISTORIC PRESERVATION	Historic and Design Review Commission Design Review Committee Report & Recommendation
DATE: May 9, 2013	7 HDRC Case# 2017-7995
ADDRESS: 320 Idaho	Meeting Location: 320 Idaho
APPLICANT: OHP	
BRE Members present: Joel Garcia, Kent Brittain	
Staff present: Edward	Hall, Lawren Sage, Jenny Hay
Others present: property owner David Malley	
REQUEST: Finding of	historic significance
COMMENTS/CONCERNS: Addition on rear obviously hot	
Driginal, some stoping wident in floor. Wood floots still extant. 3 half I full window intact. Sidving scavenged for other	
projects. Note twin (modified) to east. Some decorative	
Scatures evident in	gable, under boot: Main structure fairly
intact with except	ion of missing siding, form is still evident
Some water damage revealed old growth decking. Seens	
structurally sound. Unique shotgun form, culturally spitiant because of location. COMMITTEE RECOMMENDATION: APPROVE [] DISAPPROVE []	
COMMITTEE RECOMMENDATION: APPROVE [] DISAPPROVE [] APPROVE WITH COMMENTS/STIPULATIONS:	

Committee Chair Signature (or representative)

5.9.17-Date