

# City of San Antonio



## City Council Special Meeting

Webex Meeting - No in-person public access to this meeting

**Tuesday, April 28, 2020**

**1:00 PM**

**Videoconference**

To protect the health of the public and limit the potential spread of COVID 19, the City Council held this meeting via videoconference. These meeting standards are based upon the various suspended provisions of the Open Meetings Act issued by the Texas Governor in response to the COVID 19 crisis. These modified standards shall remain in place until further notice or until the state disaster declaration expires or is otherwise terminated by the Texas Governor. The meeting will be available to the public at AT&T channel 99, Grande channel 20, Spectrum channel 21, digital antenna 16, [www.sanantonio.gov/TVSA](http://www.sanantonio.gov/TVSA) and [www.Facebook.com/COSAGOV](http://www.Facebook.com/COSAGOV) or by calling (210) 207 5555 (password 1111).

Once a quorum is established, the City Council, in a joint meeting with the Bexar County Commissioner's Court, shall consider the following item.

### **ROLL CALL**

Acting City Clerk Tina J. Flores took the Roll Call noting a quorum with the following Councilmembers present:

**PRESENT:** 11 - Mayor Nirenberg, Treviño, Andrews-Sullivan, Viagran, Rocha Garcia, Gonzales, Cabello Havrda, Sandoval, Pelaez, Courage, and Perry

Bexar County Clerk Lucy Adame-Clark took the Roll Call noting a quorum with the following Bexar County Commissioners present:

**PRESENT:** 5 - Judge Nelson Wolff, Sergio Rodriguez, Justin Rodriguez, Kevin Wolff, and Tommy Calvert

1. Briefing and updates on the City of San Antonio and Bexar County COVID-19 response and preparedness updates from the COVID-19 Health Transition Team.

Mayor Nirenberg opened the meeting by acknowledging the inaugural Special Joint Meeting with City Council and the Bexar County Commissioner's Court. He thanked the Commissioner's Court for their partnership and solidarity in providing a unified pandemic response to protect the community and ensure long-term vitality of the City.

Judge Wolff thanked Mayor Nirenberg and City Council for their coordinated efforts to represent two million people. He noted the City contributed \$25 million to assist the public and the County contributed \$10 million to assist small businesses and for rental assistance. He stated that rental evictions would continue to be temporarily halted.

City Manager Erik Walsh stated that the Special Meeting would begin with an update on the City's COVID-19 response and preparedness from Dr. Dawn Emerick, Metro Health Director; thereafter, Andy Segovia, City Attorney, would provide an update on Governor Abbott's Executive Orders.

Dr. Emerick reported that data analytics estimated that 3,000 to 5,000 lives were saved since the inception of Phase 1 of the Governor's Stay-at-Home Order which took effect on April 2, 2020. She stated that Phase 2 of the COVID-19 response activated the City's Emergency Operation Center (EOC) and established a Unified Command with two goals: 1) Flatten the curve; and 2) Slow or stop the spread of COVID-19.

Dr. Emerick reported that the Metro Health Response Team performed the following practices during the Phase 2 COVID-19 Response:

- Responded to isolated outbreaks
- Canvassed neighborhoods
- Provided education about social distancing and the importance of wearing masks
- Performed COVID-19 testing, contact tracing, quarantine, and isolation practices

Dr. Emerick reported that as a result of the Phase 2 COVID-19 response actions, there were 1,254 reported COVID-19 cases, 531 recovered cases, and 43 deaths, with a peak of cases reached in March 2020. She stated that the City may be over the curve but that was yet to be determined. She reported that 76% of COVID-19 tests were conducted by medical providers; 76% of cases were attributed to close contact and community transmission, and 42% of cases had recovered. She stated that monitoring indicators illustrated patterns of descent for the last 16 weeks. She added that additional monitoring indicators would be added to the COVID-19 Dashboard as recommended by the Health Transition Team. She noted that 958 daily COVID-19 tests were performed and the goal was to increase daily testing. She stated that the report of 77% ventilators in use was a key indicator to understand warning and progressive signs of COVID-19 cases.

Dr. Emerick stated that EMS transports, ICU rates, ventilator rates, and quarantine rates would continue to be monitored as the City entered the Phase 3 COVID-19 response. She emphasized that recommended approaches taken during the entire COVID-19 response were dependent on science, public health principles, and health care expertise – all of which were critical to guide the decision-making process on opening up businesses within the City and County.

City Attorney Andy Segovia reported that Governor Abbott issued Executive Order No. GA-18 April 27, 2020. He stated that GA-18 related to the expanded opening of services as part of the safe, strategic plan to Open Texas in response to COVID-19. He noted that social gatherings were still prohibited and identified essential services remained in place. He relayed that the Order identified certain businesses in the Non-Essential category and allowed them to open under limited conditions beginning May 1, 2020 with a 25% occupancy restriction. He stated that business entities may independently require face coverings. He noted that GA-18 highly encouraged the use of face coverings but fell short of requiring local municipalities to issue criminal penalties.

City Attorney Segovia reported that GA-18 referenced a publication issued by the State of Texas which provided specific guidance and criteria for businesses that would be opening. He stated that places of worship were encouraged to continue conducting their activities remotely as much as possible and to follow guidelines provided by the Centers for Disease Control and Prevention (CDC). He added that GA-18 allowed outdoor sports to resume so long as participation was limited to four persons on no-contact basis.

City Attorney Segovia reported that Governor Abbott issued Executive Order No. GA-19 which would become effective on May 1, 2020 to allow healthcare professionals to continue practicing if they complied with emergency rules issued by their respective licensing entities. He added that GA-19 would require hospitals to reserve 15% of their capacity for the treatment of COVID-19 patients.

City Attorney Segovia reported that Governor Abbott issued Executive Order No. GA-20 which would become effective May 1, 2020 would remove travel restrictions relating to travelers from Louisiana but mandated self-quarantine for 14 days for travelers from several other states, including California and New York.

Dr. Barbara Taylor, Chair, COVID-19 Health Transition Team (HTT), reported that the intent of the HTT was to provide guidance and recommendations to the City and County as they formulated plans to reopen the community. She stated that the HTT based their guidance on existing public health evidence-based data and subject expertise informed by shared values, to include a collective commitment to equity and services to the community. She added that HTT Members included a Pastor and an Ethicist. She stated that HTT recognized that health and economic prosperity were tightly linked in every community and autonomy, individual freedom, privacy and trustworthiness were essential considerations when HTT simultaneously drafted guidelines for limitations to individual freedom and reviewed plans to open to the public.

Dr. Taylor emphasized that HTT guidance was different from Governor Abbott's guidance. She explained that the Governor's Executive Orders divided activities and businesses into essential and non-essential categories, whereas HTT relied on a risk assessment strategy developed by the John Hopkins Bloomberg School of Public Health to determine risk by activity as determined by contact intensity and modification potential. She explained that mitigation strategies were implemented to reduce the risk of infection such as physical distancing and reducing contact.

Dr. Taylor presented the HTT's Phased Response System:

- HTT Phase 1 – Stay home and stay safe
- HTT Phase 2 – Propose a Phase 3 Plan for the opening of businesses based on risk assessment factors
- HTT Phase 3 – Easing of restrictions in the context of improving conditions
- HTT Phase 4 – Continued pandemic preparedness

Dr. Taylor reported the recommended components of HTT Phase 2. She stated that childcare facilities could open with clear mitigation strategies in place. She added that summer camps without congregated living could potentially open, but contact school sports would not be recommended. She noted that some libraries had a higher volume of visitors and reopening would depend on the context of individual libraries. She stated that transportation risks could be mitigated but mass gatherings would be difficult to

consider before effective COVID-19 treatment were in place or a vaccine being available.

Dr. Taylor reported that HTT Phase 3 would increase capacity operation of businesses and decrease restrictions in a two-fold approach: 1) Implement risk mitigation, provide effective treatment, and cultivate widespread immunity; and 2) Monitor warning indicators to prompt a rapid response to small clusters of infections to prevent outbreaks.

Dr. Taylor reported that HTT Phase 4 would increase pandemic preparedness for the future and included local capacity building, research, and disaster preparedness. Dr. Taylor reported that HTT prioritized efforts for those most impacted by the COVID-19 pandemic and identified two major groups:

- Persons medically at risk: Seniors over the age of 65; and individuals diagnosed with hypertension, diabetes, or obesity.
- Persons in congregate settings: children of economic disparities; low-income communities; marginalized populations; persons with disabilities; persons living in shelters; and the LGBTQIA+ community.

Dr. Taylor presented categories identified by HTT that could advance risk mitigation:

- Rapid onsite testing at work sites and mass gatherings that would yield immediate results
- Antibody testing with high validity and reliability
- Breakthrough treatment methods that are safe and widely available
- Development of a COVID-19 vaccine that is safe, effective, and available with no out-of-pocket expense, regardless of insurance status
- Knowledge of disease transmission that could inform risk reduction
- The role of asymptomatic and presymptomatic infections regarding the spread of COVID-19

Councilmember Cabello Havrda noted that the largest number of tests performed was 330 in one day. She asked if there was capacity for additional testing. Dr. Taylor reported that the current capacity was approximately 1,600 tests per day and was increasing due to the expansion of testing through TexMed Clinics and Walmart locations. She added that the University Health System Lab Center would deploy a high volume testing process very soon which would likely increase testing capacity to approximately 3,000 tests per day.

Councilmember Gonzales expressed concern for households experiencing domestic violence or extreme heat conditions that were under incredible pressure with the Stay-at-Home Order in place and requested that such factors be taken into consideration for HTT phase recommendations. Dr. Taylor concurred and recognized additional burdens of the Stay-At-Home Order such as mental illness and remote education for children in households experiencing the digital divide. She stated that HTT recommended the creation of a Health Equity Task Force to attend to residents most impacted by the HTT Phase 1 status.

Councilmember Treviño referenced 50 tenants of the Olmos Club Apartment who were locked out of their apartment units. He stated that although a moratorium was placed on local evictions, the landlord exercised a loophole in the eviction process to exert pressure on renters to compel them to vacate. He requested that Dr. Taylor explain how forcing renters out of a stable environment into a homeless situation could present a COVID-19 health hazard for the community. Dr. Taylor replied that the Stay-at-Home Order was to provide safety and to protect the community but if individuals were evicted, they would not stay at home or stay safe. She reported that homeless COVID-19 patients discharged from the

hospital into temporary housing were safe during their recovery period and had a better chance at recovery because rest, nutrition, safety, and a stable home environment directly affected health.

County Commissioner S. Rodriguez referenced the 175 Contact Tracers currently deployed by Metro Health and the City's population of approximately 2 million people. He asked of the contact tracing process and how it could support the population. Dr. Taylor reported that the current number of Contact Tracers in place was population-based and aligned with several different metrics as recommended by the Harvard Institute for Global Health recommendations and HTT. She explained that the testing process, the contact tracing process, and the isolation process were interwoven. She added that Metro Health was assessing the number of Contact Tracers needed. She noted that the need for contact tracing would surge under certain circumstances, such as within the high-risk environments such as jails, homeless shelters, and assisted living facilities.

Councilmember Andrews-Sullivan questioned if a screening process was in place at treatment centers for patients undergoing chemotherapy or dialysis. Dr. Taylor reported that COVID-19 patients in need of chemotherapy or radiation had their treatments rescheduled to the end of the day to allow for deep cleaning and decontamination.

Councilmember Andrews-Sullivan asked if HTT had an appointed representative to monitor nursing homes and if there were nursing home tracking indicators in place. Dr. Taylor replied that Dr. Junda Woo and Dr. Ruth Berggren were proactive advisors to nursing homes and skilled nursing facilities and provided education in the areas of personal protective equipment (PPE) and risk mitigation procedures. Dr. Emerick added that Metro Health would incorporate a new strategy recommended by the CDC to provide universal screening and testing for all congregate settings such as jails, homeless shelters and assisted living facilities.

County Commissioner J. Rodriguez asked if the City and the County were entering Phase 2 of the State's Open Texas Plan. Dr. Taylor reported that the State's Phase 1 Plan aligned with HTT's Phase 2 Plan regarding a gradual reinstatement of some venues. She noted that the Governor's Executive Orders took precedence over HTT guidance. She reported a decrease in the number of COVID-19 cases which indicated the City was nearing a sustained decline of cases.

Councilmember Rocha Garcia requested clarification regarding the term HTT Modification Potential as it appeared in the HTT reports and information on the Electronic Mobile Comprehensive Health Application (EMOCHA). Dr. Taylor defined HTT Modification Potential and how easy it was to change settings. She cited the example of a restaurant moving its tables six feet apart as a risk modification strategy. Dr. Emerick stated that Metro Health had launched the use of the EMOCHA Health Application pilot program. She explained that the EMOCHA Health Application was a contact tracing mobile health program that would remotely monitor and support residents who may have been exposed to COVID-19. She added that the use of the EMOCHA Health Application would allow Metro Health to track symptoms and ensure timely notification for consideration of medical evaluation and COVID-19 testing.

County Commissioner Calvert asked of the approximate number of Bexar County residents with heart disease, diabetes, pulmonary issues, and immune deficiencies. Dr. Taylor reported that 14% of residents were diabetic and 30% of residents were obese. She stated that because pulmonary issues and heart disease were broad categories, specific data could not be provided for those medical conditions.

County Commissioner Calvert referenced a recent news report of false test results occurring in 3 out of

14 COVID-19 tests. He asked what could be done to verify test results and to protect the community from false results generated by non-FDA approved COVID-19 tests. He asked of any possible legal measures that could be enacted against providers of non-FDA approved COVID-19 tests. Dr. Taylor reported that Metro Health led a Testing Task Force that convened private and public laboratories and provided testing recommendations. Dr. Emerick stated that Metro Health was responsible for issuing health advisories but did not have regulatory authority. She added that the Testing Task Force could formulate policies that could be enacted into future Declarations, if deemed appropriate by the Testing Task Force.

Councilmember Sandoval noted that statewide reports could not give the specific guidance needed for the local population in terms of equity and in terms of relevant health-based indicators. She recommended future action be taken to establish annual summer cooling centers with necessary COVID-19 measures in place. She requested additional domestic violence outreach within the community.

Councilmember Pelaez noted the Zoo to be an outdoor Museum with living exhibits which should not be classified as an Amusement Park under the non-essential business category. He emphasized Gender to be an important category within HTT Phase Reports in addition to Economic Disparity, Race, and LGBTQIA Status. He noted that women were primary caregivers and were an essential component of the City's reported health outcomes. Dr. Taylor agreed and noted a gender variation in COVID-19 data where men tended to be more severely impacted by the disease than women. She stated that Gender should be included in reported COVID-19 hospitalizations and ICU beds. She noted the disproportionate burden of the Stay-At-Home impact on society where women simultaneously worked and homeschooled children. She added that women's wellness and mental health were important in terms of health equity.

Councilmember Sandoval referenced HTT recommendations to address inequity and marginalized communities in the City's COVID-19 response. She announced that she was working with Councilmember Andrews-Sullivan to create a Health Equity Advisory Committee which would address underlying community health inequities on a permanent basis.

County Commissioner Calvert referenced recent news reports of disproportionately high COVID-19 exposure and death rates among the Ultra-Orthodox Jewish populations in Los Angeles and the United Kingdom. He requested that existing health equity issues for local Ultra-Orthodox Jewish populations be addressed.

Councilmember Perry noted that the medical data the Governor and his medical experts team used to inform the State's ongoing plan to safely and strategically open could vary from the City's HTT medical experts. He asked if HTT was in support of the State's Open Texas Plan. Dr. Taylor stated that the State's Phased Plan differed from the Federal Phased Plan and HTT Phased Plan. She reported that the State's Phased Plan did not provide warning indicators. She added that the HTT Phased Plan included data-driven indicators that would inform a guided, recommended change by HTT which was transparent to the public.

Councilmember Courage voiced the need for broad COVID-19 testing across the community to better inform the public of the extent of COVID-19 infection. He noted the State's Phased Plan did not emphasize a mandatory wearing of masks. He added that if local business owners arranged to have their employees tested through Metro Health, it would ensure the health of the general public. Dr. Taylor referenced page 15 of the HTT Report wherein it stated that a recommendation was made to increase asymptomatic testing. She reported that local hospitals had increased asymptomatic testing. She stated that Metro Health was preparing a collaboration proposal for the increase of asymptomatic testing.

Judge Wolff stated that he and Mayor Nirenberg would meet with legal counsel to strengthen the Declaration of Public Health Emergency Order before it expired on April 30, 2020. He noted that indicators for hospitalizations, ventilators, and number of COVID-19 cases were important to inform the Economic Transition Team for the reopening of various businesses. He emphasized that it was extremely important for City Leaders and COVID-19 Response Teams to maintain a good relationship with local employers to ensure they protect their employees and customers. He added that additional information on asymptomatic testing was needed.

Mayor Nirenberg stated the City's ability to flatten the curve and slow the spread of the disease ultimately depended on each member of the community taking action on behalf of their neighbors. He emphasized that each individual should stay at home, wear a mask, and take all necessary precautions to protect the health and the safety of families and those around us was critical to the long-term success for the community.

## **ADJOURNMENT**

There being no further discussion, Mayor Nirenberg adjourned the meeting at 3:33 pm.

**APPROVED**

**RON NIRENBERG**  
Mayor

Attest:

**TINA J. FLORES**  
Acting City Clerk