

**CRIMINAL JUSTICE, PUBLIC SAFETY, AND SERVICES
COUNCIL COMMITTEE MEETING
OCTOBER 18, 2016
3:00 P.M.
MUNICIPAL PLAZA BUILDING, B ROOM**

Members Present: Councilmember Rebecca Viagran, Chair, *District 3*
Councilmember Roberto Treviño, *District 1*
Councilmember Mike Gallagher, *District 10*

Members Absent: Councilmember Shirley Gonzales, *District 5*
Councilmember Ray Lopez, *District 6*

Staff Present: Erik Walsh, *Deputy City Manager*; Peter Zaroni, *Deputy City Manager*; William McManus, *Police Chief, SAPD*; Anthony Muro, *Deputy Police Chief, SAPD*; Roy Waldhelm, *Deputy Police Chief, SAPD*; Art Reinhardt, *Assistant Director, Transportation and Capital Improvements*; Fred Garcia, *Court Clerk, Municipal Court*; Victor Vinton, *Juvenile Case Manager Administrator*; Denice F. Treviño, *Office of the City Clerk*

Others Present: Frank Acosta, *Reporter, KTSA*; Josh Baugh, *Reporter, San Antonio Express News*; Vianna Davila, *Reporter, San Antonio Express News*; Rudy Morales, *Legal Director, San Antonio Professional Firefighters Association*

Call to order

Chairperson Viagran called the meeting to order.

1. Approval of the September 7, 2016 Criminal Justice, Public Safety and Services Committee Meeting Minutes

Councilmember Gallagher moved to approve the minutes of the September 7, 2016 Criminal Justice, Public Safety, and Services Council Committee Meeting. Councilmember Treviño seconded the motion. Motion carried unanimously by those present.

Item 3 was addressed at this time.

3. Municipal Court Update Concerning Clerk Certification and Juvenile Case Manager (JCM) Program Funding. [Presented by Honorable John Bull, Presiding Judge]

Victor Vinton stated that the San Antonio Municipal Court's Juvenile Case Management Program had 20 dedicated positions with a Campus-Based Intervention System. He stated that the Court's Case Manager Program handled cases from Charter Schools and all School Districts within the greater metropolitan area and within Bexar County. He noted that the San Antonio Truancy Court Model focused on Juvenile Case Managers (JCM) assigned to individual School Districts to provide intervention and prevention services for at-risk children. He stated that

JCMs worked with students through diversionary methods to decrease subsequent court truancy filings. He noted that the San Antonio Municipal Court handled cases related to school attendance from elementary through high school in Bexar County, with a service population of approximately 380,000 children in 17 School Districts and 27 Charter Schools. He stated that a Memorandum of Understanding (MOU) was in place with each School District or Charter School to enable the JCMs to work at the campuses. He noted that some of the impediments of attendance were divorce, separation, drug abuse, and human trafficking. He stated that Municipal Court currently had 17 JCMs and presented the following JCM Profile:

- Court based and campus based JCMs
- Assist in the administration of the Juvenile Docket and supervision of court
- Act as a liaison between local agencies, and various organizations-City Public Service (CPS)
- Within one year of hire, must obtain 24 hours of education and training
- Must complete 12 hours of continuing education annually

He reported that Article 45.056 (2) (b) of the Texas Code of Criminal Procedure stated that an entity may apply to the Criminal Justice Division of the Governor's Office for reimbursement of costs for employing JCMs. He noted that eligibility for reimbursement was based on formulation of a Comprehensive Plan, provided by the entity, to reduce Juvenile Crime in the corresponding jurisdiction. He stated that the plan must state the role of the JCM in the crime reduction effort. He reported that Municipal Court created a Comprehensive Plan for submission to the Governor's Office and included the following key components:

- ❖ 1-2 JCMs per School District to track truancy trends, and identify and monitor students being cited for offenses such as assault and theft.
- ❖ Prior to escalation of truancy incidences and/or citations, JCMs offer a voluntary Pre-Court Diversionary Contract to the student and his/her family
- ❖ Upon escalation, the student would be referred to a Judge for mediation
- ❖ During the mediation process, if a student fails to meet the requirements, they would be placed in mediation review

He stated that Municipal Court has an MOU with Bexar County to collect funds for JCMs. He noted that securing additional funding would allow the City of San Antonio, through the Juvenile Case Management Process, to maximize youth services for at-risk children at every School District within Bexar County. He reviewed the following Comprehensive Plan for Truancy Reduction:

STEP ONE:

- 1-2 JCMs per School District to track truancy trends
- Forums to educate parent/guardian on report cards, progress reports, and attendance records
- Strong emphasis: JCM and parent/guardian monitor child's attendance and behavior

STEP TWO:

- Child and parent/guardian are offered voluntary pre-court diversionary contract

- Contract is between school, JCM, child, and parent/guardian
- Attendance plan
- Tailored remedial programs

STEP THREE:

- Mediation with a Judge
- Enforce contract/new contract
- Monthly reporting
- Additional services, if needed

STEP FOUR:

- Mediation review of child, parent/guardian, and district

STEP FIVE:

- Formal court filing for both child (civil) and parent/guardian (criminal)

Councilmember Gallagher asked of the root cause for Truancy. Mr. Vinton stated that one of the major causes of Truancy was divorce.

Councilmember Treviño asked of the diversity of JCMs. Mr. Vinton stated that JCMs were matched to the School Districts they served so they were very diverse.

No action was required for Item 3.

Item 2 was addressed at this time.

2. Briefing on Councilman Saldaña's Council Consideration Request on "Don't Block the Box" Campaign with the San Antonio Police Department (SAPD) [Presented by Mike Frisbie, Transportation and Capital Improvements Director]

Art Reinhardt stated that on May 6, 2016, a Council Consideration Request (CCR) was submitted by Councilmember Saldaña to launch a new local campaign and enforcement initiative, "Don't Block the Box" to enhance mobility and safety at critical intersections. He noted that on August 17, 2016, the Department of Transportation and Capital Improvements (TCI) and the San Antonio Police Department (SAPD) briefed the Governance Committee on the proposed "Don't Block the Box" Pilot Program. He stated that Section 545.302 of the Texas Transportation Code stated that stopping, standing or parking a vehicle was prohibited in intersections and crosswalks and Section 541.151 of the Texas Transportation Code stated that a vehicle that was approaching an intersection shall stop, yield, and grant immediate use of the intersection. He noted that the City of Austin launched an initiative in April 2015 where signs were installed at 65 intersections. He stated that Austin Police Officers were assigned to identify key congested intersections during peak traffic times and to direct vehicular traffic as needed to maintain a safe and efficient flow of traffic. He noted that enforcement of traffic laws and Ordinances in accordance with policy resulted in the issuance of over 6,000 violations in a 16-month period. He stated that the City of Austin noted that they saw improvement in

congestion in the Downtown Area and noted that the program was popular with citizens. He noted that staff recommended focus in the following five areas: 1) Education; 2) Encouragement; 3) Engineering; 4) Enforcement; and 5) Evaluation. He stated that the following approach was recommended:

- Identify key intersections throughout the city
- Record number of times a crosswalk was illegally blocked during peak hours
- Initiate public relations campaign and install “Don’t Block the Box” symbol signs at the key intersections
- Measure instances of illegal blocking of intersection to evaluate effectiveness of signs
- Coordinate with SAPD to provide enforcement at same key intersections
- Evaluate effectiveness of signs versus enforcement

Mr. Reinhardt listed the following recommended key intersections:

COUNCIL DISTRICT	INTERSECTION LOCATION	EXISTING “DON’T BLOCK THE BOX” SIGNS
1	San Pedro Ave. at Euclid Ave.	No
2	Houston St. at W.W. White Rd.	No
3	Military Dr. at Logwood Ave.	Yes
4	Springvale Dr. at Valley Hi	Yes
5	Commerce St. at Zarzamora St.	No
6	Culebra Rd. at Westwood Loop	No
7	Fredericksburg Rd. at Woodlake Dr.	No
8	Wurzbach Rd. and Whisper Sound St.	No
9	West Ave. at Silver Sands Dr.	No
10	Bulverde Rd. at Autry Pond-Classen Spur	No

Mr. Reinhardt stated that baseline data would be collected by dispatching cameras to said locations and monitoring the footage and if approved; TCI and SAPD would launch the Pilot Program to include:

- Public awareness
- Signage
- Enforcement
- Evaluation

He stated that the data collection would begin and end by Thanksgiving 2016 and signs would be deployed in January 2017. He noted that the post-evaluation would begin in March 2017. He stated that following completion, the Pilot Program would be evaluated to determine if permanent implementation was warranted.

Councilmember Saldaña stated that the CCR was derived from instances of congestion at Springvale Dr. and Valley Hi which was at the entrance to Lackland Air Force Base. He noted that enforcement, education and both would be compared for effectiveness which was the purpose of the Pilot Program.

Chairperson Viagran asked of the funding for the Pilot Program. Mr. Reinhardt stated that the cost would be \$14,000 for all 10 intersections.

Councilmember Gallagher expressed concern that markings on intersections were faded. Art Reinhardt stated that a new approach to marking intersections had been undertaken.

No action was required for Item 2.

Item 4 was addressed at this time.

4. Briefing and Possible Action on Enhanced Collaborative Model to Combat Human Trafficking Grant. [Presented by William McManus, Chief of Police]

Chief McManus stated that staff would bring the Enhanced Collaborative Model to Combat Human Trafficking Grant to the full City Council for consideration on October 20, 2016. He stated that the purpose of the grant was to enhance collaboration with law enforcement and non-governmental agencies by:

- Providing a multi-disciplinary approach to identify and investigate trafficking
- Increasing awareness to prevent trafficking
- Prosecution of traffickers and those who benefit from trafficking

He stated that in 2014, there were 50 active investigations into human trafficking. He noted that in 2015 and this year to date there were 46 and 50 active investigations into human trafficking, respectively. He stated that most of these cases were handled by Federal Prosecutors. He noted that the grant was awarded by the Department of Justice (DOJ), the Office of Justice Programs (OJP), the Bureau of Justice Assistance (BJA), and the Office for Victims of Crimes (OVC) in the amount of \$650,000. He stated that the grant would strengthen the working relationship between SAPD and the Rape Crisis Center for Children and Adults by providing a victim-centered approach to addressing this rapidly growing crime. He noted the following participating agencies in the grant:

- SAPD
- Alamo Area Rape Crisis Center
- U.S. Attorney's Office
- Department of Homeland Security-I.C.E.
- Bexar County District Attorney's Office

He noted that SAPD and the Rape Crisis Center would work to enhance a multi-disciplinary approach to accomplish the following:

- ❖ Identify and investigate occurrences of human trafficking in order to prosecute both the traffickers and those which benefit from the services provided by the victims
- ❖ Meet the individual needs of the victims
- ❖ Create a regional public awareness campaign to prevent incidents of human trafficking

He stated that the grant did not require a cash match, but required an in-kind match of \$216,667 of already existing Detective Overtime Salaries.

Chairperson Viagran asked how the grant would be deployed. Chief McManus stated that the grant would be deployed by use of enforcement, overtime, equipment, and training. Chairperson Viagran asked if there were other grants that could be obtained. Chief McManus replied that there were and noted that personnel were on staff who searched for grant opportunities.

Councilmember Gallagher moved to recommend and forward the acceptance of funds for the Enhanced Collaborative Model to Combat Human Trafficking Grant to the full City Council for consideration. Councilmember Treviño seconded the motion. Motion carried unanimously by those present.

5. Briefing and Update on 2016 Crime Statistics and SAPD Crime Reduction Initiatives. [Presented by William McManus, Chief of Police]

Chief McManus stated that violent crime was up across the nation to include murder and noted that the City of San Antonio was not an exception. He stated that there was no definitive explanation for the increase and noted that these occurrences were cyclical. He noted that in San Antonio the increase could be attributed to high-risk behavior. He presented the following 2015 and 2016 Unified Crime Report (UCR) Statistics from January-August for the City of San Antonio:

CRIME CATEGORY	2015	2016	INCREASE/DECREASE
Homicide	63	98	55.6%
Rape	672	803	19.5%
Robbery	1,251	1,480	18.3%
Aggravated Assault	3,592	4,690	30.6%
TOTAL	5,578	7,071	26.8%

He stated that the following initiatives were utilized to combat violent crimes:

- ❖ Group Violence Intervention
- ❖ Drug Market Intervention
- ❖ Texas Anti-Gang Initiative
- ❖ High Intensity Drug Trafficking Areas (HIDTA)
- ❖ IMPACT/Mental Health Unit

Chief McManus presented the following 2015 and 2016 UCR Property Crimes from January-August 2016:

CRIME CATEGORY	2015	2016	INCREASE/DECREASE
Burglary	7,590	7,551	-0.5%
Larceny Theft	36,454	38,173	4.7%
Motor Vehicle Theft	4,167	4,575	9.8%
TOTAL	48,211	50,299	4.3%

He stated that SAPD performed community outreach through:

- San Antonio Fear Free Environment (SAFFE)
 - Home Safety Surveys
 - Enhanced social media presence
 - Neighborhood meetings
- Citizens on Patrol
- Businesses Against Theft Network (BAT-NET)

Chairperson Viagran asked of the total Violent Crimes for 2015. Chief McManus stated that he would provide that information to the Committee.

Councilmember Treviño spoke of the importance of the SAFFE Program. Councilmember Gallagher expressed support for the SAFFE Program.

Chairperson Viagran reported that the second meeting of the Mayor's Council on Community/Police Relations would be held this evening. She noted that recommendations made by the Mayor's Council would be vetted through this Committee.


No action was required for Item 5.

Consideration of Items for Future Meetings

Erik Walsh stated that the Shot Spotter Program, Councilmember Gallagher's CCR on Panhandling, and the Bexar Metro 9-1-1 Interlocal Agreement would be presented at the next meeting.

Adjourn

There being no further discussion, the meeting was adjourned at 4:21 p.m.


Rebecca Viagran, Chair

Respectfully Submitted


Denise F. Trevino, Office of the City Clerk

