

# City of San Antonio

# Agenda Memorandum

File Number:18-2683

#### Agenda Item Number: 7.

**Agenda Date:** 4/2/2018

In Control: Board of Adjustment

Case Number:	A-18-058
Applicant:	Jennifer Gonzalez
Owner:	Myers Riverwalk Investments, LLC
Council District:	1
Location:	1500 North St. Mary's Street & 405 West Jones Avenue
Legal	Lot 1A 2A B2, Block G, NCB 997 & Lot E 126.2 FT. of C or
Description:	A-14 & A-15, Block G, NCB 997
Zoning:	"FBZD T5-1 RIO-2 AHOD" Form Based Zone River
	Improvement Overlay Airport Hazard Overlay District
Case Manager:	Debora Gonzalez, Senior Planner

#### <u>Request</u>

A request for a special exception from the following Form Based Zone District design requirements: 1) to reduce the minimum required parking spaces from 75 to 40, 2) to increase the maximum lot coverage from 80% to 85%, 3) to waive the setback from 5 feet to zero feet, 4) to increase the maximum height of the principle building from four stories to five stories, and 5) to waive the required use of massing breaks.

#### **Executive Summary**

The subject properties are located south of the intersection of North St. Mary's Street and West Jones Ave. The applicant is seeking a total of five special exceptions for a proposed 98 unit multi-family development across both properties. The first request is to reduce the required minimum number of parking spaces. The second special exception seeks to increase the maximum impervious cover from 80 percent to 85 percent. The third request seeks to waive the design standards requiring a five foot front setback. The fourth special exception is to increase the maximum building height from four stories to five stories, and the last request is to waive the requirement that massing breaks be utilized on frontages exceeding 150 linear feet to allow for the development of a structure without massing breaks.

Regarding the first special exception request, while staff is generally hesitant to support the reduction of required parking, in this context, it is appropriate. The development is located very near downtown and benefits from a diverse framework of transit alternatives including walking, bus routes, and bike trails. The second request seeks to permit 85 percent impervious lot coverage, rather than 80 percent. Staff finds that the request is minimal in nature and, from aerial views, it appears that current lot conditions exceed even the requested 85 percent. The code requires five foot minimum setbacks as a design element within the Form Based Zone District. Staff cannot establish how the public interest will be harmed by reducing the required setback to allow

development along the property line. This design is typical throughout the Form Based Zone area and the Downtown District. The fourth special exception seeks to allow a five story construction, rather than four. The addition of a fifth story will not harm the Form Based Zone District because several other buildings, in excess of the typical four story building height, exist within the immediate vicinity including the Catholic Central High School with its tall design elements, located to the south of the subject property, as well as The Pearl, located just north of the subject property. The Form Based Zoning District requires, along frontages exceeding 150 linear feet, the use of a massing break, in the form of forecourts measuring 25 feet in length extending to one third (1/3) the lot. The applicant is concerned that, by the measurement, providing one massing break along St. Mary's Street and two along West Jones Avenue, would consume a considerable amount of land, upon what is already a small, downtown tract. The result would be either a significant loss of density or would require the procurement of more land, which will have the unintended effect of increasing costs for low-income rental units.

## Subject Property Zoning/Land Use

Existing Zoning	Existing Use	
"FBZ- T5-1 RIO-2 AHOD" Form Based	Auto Parts, Biochemical Laboratory/ Proposed	
Zoning River Improvement Overlay Airport	Multi-Family Development	
Hazard Overlay District		

Orientation	Existing Zoning District(s)	Existing Use
North	"FBZ- T5-1 RIO-2 AHOD" Form Based Zoning River Improvement Overlay Airport Hazard Overlay District	Restaurant, Hotel, Vacant
South	"FBZ- T5-1 RIO-2 AHOD" Form Based Zoning River Improvement Overlay Airport Hazard Overlay District	Gymnasium, Auto Sales
East	"FBZ- T5-1 RIO-2 AHOD" Form Based Zoning River Improvement Overlay Airport Hazard Overlay District	Single-Family Dwelling
West	"FBZ- T5-1 RIO-2 AHOD" Form Based Zoning River Improvement Overlay Airport Hazard Overlay District	Newspaper, Auto Parts

#### Surrounding Zoning/Land Use

#### **Comprehensive Plan Consistency/Neighborhood Association**

The property is within the boundaries of the Downtown Neighborhood Plan and currently designated as Mixed Use in the future land use component of the plan. The subject property is located within the boundaries of the Downtown Residents Neighborhood Association. As such, they were notified and asked to comment.

#### Criteria for Review

According to Section 35-482(h) of the UDC, in order for a special exception to be granted, the Board of Adjustment must find that the request meets each of the five following conditions:

*A. The special exception will be in harmony with the spirit and purpose of the chapter.* 

The requested special exceptions will be in harmony with the spirit of purpose of the chapter because

each request seeks to make slight modifications, based upon the context in which the project is located, to fulfill a public interest, being the need for affordable housing options.

*B. The public welfare and convenience will be substantially served.* 

In this case, the public welfare will be substantially served by design requirements intended to provide for consistent development within the Form Based Zoning area, and to discourage parking as a primary use within the zoning area. The "T5-1" River North Calibration transect limits the maximum number of stories to four. Generally, development within the transect zones occurs on a lot by lot basis. In this case, the project seems to encompass nearly the entire block. Due to the nature of the proposed multi-family project it well served by transit, and because the scale of the project exceeds the typical development within this FBZD area, staff finds that permitting the special exceptions are warranted and are not contrary to the public interest.

*C. The neighboring property will not be substantially injured by such proposed use.* 

The special exceptions of the proposed multi-family project are highly unlikely to injure adjacent properties. Nearby properties already benefit from much of what the applicant is seeking from the Board.

D. The special exception will not alter the essential character of the district and location in which the property for which the special exception is sought.

The applicant borders with "FBZD T5-1" properties; the special exceptions of the proposed multi-family project do not detract from the character of the neighborhood.

*E.* The special exception will not weaken the general purpose of the district or the regulations herein established for the specific district.

The subject property is located within the "FBZD T5-1" Form Based Zoning River Improvement Overlay District, which permits a wide variety of housing options. It is difficult to establish how the proposed multi-family project weakens the purpose of the Form Based Zone District.

#### Alternative to Applicant's Request

The alternative to the applicant's requests is to conform to the design requirements set forth in the Form Based Zoning District.

## Staff Recommendation

Staff recommends APPROVAL of the special exception in A-18-058 based on the following findings of fact:

- 1. Surrounding properties already enjoy much of what the applicant seeks from the Board, and;
- 2. There are no abutting properties to be harmed by the request.